FUNCTIONAL ORGANIZATION OF MIGRATION POLICY WITHIN THE SYSTEM OF NATIONAL SECURITY

Problem setting. The article is devoted to the general issue of improving the effectiveness of the state migration policy. Today, the demographic crisis, influx and transit of illegal migrants from countries of armed conflicts, including criminal elements; illegal migration of our fellow citizens abroad continue to exacerbate in Ukraine which destructively impact the national security of Ukraine.

Recent research and publications analysis. A number of publications is devoted to the problems of migration and migration policy in Ukraine like T. A. Dragunova, A. A. Malinovskaya, V. I. Olefir. However, their scientific papers do not give due attention to the development of the models of building, implementing and evaluating the effectiveness of the state migration policy (SMP).

Paper objective is to develop generalized models of organizational and functional mechanism of the state regulation of migration as a component of the national security policy, which would allow, from the position of system and depending on external factors and internal conditions, to adjust the functions, goals, to justify the objectives and priorities of the state migration policy, to predict the necessary institutional capacity to ensure sufficient effectiveness of practical measures for its implementation.

Presentation of the basic material.

Paper main body. According to the Concept of development of the security and defense sector of Ukraine [1], the State Migration Service of Ukraine is defined as a structural element of the defense and security sector.

According to the Concept [1], the state migration policy is a component of the national security policy; therefore, its development and implementation should be carried out on the principles of a system approach.

An important role is given to procedural and institutional tools [7]. They establish forms, means and methods of ensuring the state of relations that correspond to the interests of individuals, society and the State on the basis of international humanitarian principles.

A comprehensive study of the SMP effectiveness can be carried out by only using appropriate models for which purpose it is offered, in the first phase, to develop a generalized model of organizational and functional mechanism of the state regulation of migration policy within the system of national security, which is presented in Figure 1.
the State Migration Service of Ukraine (SMS)

the state migration policy (SMP)

Functions

F1 | F2 | F3 | F4

The conditions for the implementation of SMP

Fields and principles of SMP

Principles №1-№3 | Principles №4-№5 | Principles №6-№10 | Principles №11-№13

Ensuring the institutional capacity of SMP

Resources of SMP

Planning for implementation of SMP

The definition of sufficient level of efficiency of SMP

Monitoring and evaluation of the implementation of SMP

No

$E_{R\text{ SMP}} \geq E_{S\text{ SMP}}$

Yes

The system of assessment of the level of national security
Figure 1. A generalized model of organizational and functional mechanism of the state regulation of migration policy within the system of national security

The following principles should form the basis of this model [3]:

- Principle - open model
- Principle - script generation
- Principle - filtration of the proposed measures
- Principle - adjustment to the current migration situation
- Principle - modularity

The model is developed on the methodology of system analysis, methods of operation research, analysis of hierarchies, theory of probability and prediction, expert evaluation and simulation and can be used by the top leadership of the country in the system of the situation room centers when planning and conducting the target SMP based on the provisions of the national security and defense sector; as well as in education, academic and research institutions when studying migration crises and their solutions.

SMP performs the following functions [5,6]:

- **F1** – The function of regulation of migration processes.
- **F2** - The function of rationalization of contradictions,
- **F3** - The function of integrative function.
- **F4** - The function of mobilization of human resources.

The model provides for the implementation of the SMP as a system performance of a set of tasks and measures for specified goals in certain areas in accordance with the Ukrainian legislation and based on generally accepted international standards; scope and goals of the SMP are defined in the draft SMP Strategy of Ukraine for the period up to 2025:

- In the field of migration and mobility of residents of Ukraine
- In the field of legal migration to Ukraine
- In the field of prevention of illegal migration
- In the field of international protection

It is the degree of implementation of the defined goals that will characterize the effectiveness of the SMP.

**Conclusions of the research.** Therefore, the presented generalized model of organizational and functional mechanism of the state regulation of the migration policy as a component of the national security allows, from the position of system, depending on external factors and internal conditions under which Ukraine is pursuing its interests, to adjust the functions, goals, to justify the objectives and priorities of the SMP, to predict the necessary institutional capacity to ensure sufficient effectiveness of practical measures for its implementation.

Justification of measures for the implementation of the SMP will be reviewed in more detail in the following publications.