Tokar M. Yu.,
PhD in Historical Sciences,
Associate Professor, Doctoral student of the Department of Public Administration,
LRIPA NAPA, Lviv

THE CONCEPTUAL DILEMMA OF THE ESSENTIAL UNDERSTANDING OF THE STATE POLICY OF NON-GOVERNMENTAL PUBLIC ORGANIZATIONS DEVELOPMENT

Problem setting. The reason of presenting the basic results of the research arose as a consequence of disputes in the scientific, political, state, and civil media concerning the treatment of the practical understanding of the "state policy" aiming at the development of a "system of non-governmental civil organizations". The question arose whether the "state policy" is a controlling factor of "non-governmental organizations", and whether it is possible to consider the question of "state policy of the development of civic organizations" in general.

Recent research and publications analysis. Scientific literature abounds in a number of researches, touching upon public politics in various fields. Such interest is quite obvious especially within the interaction of modern institutions of the state and civil society. Nevertheless, the majority of authors prefer to consider the preferences of the state in this unity. Such researchers as V. Andriyash, V. Tertychka, S. Teleshun, S. Sytnyk, I. Reiterovich, O. Finklickshtein and others have applied a professional approach to the study of the concept of "state policy". The analysis of state policy has been also carried out in the works of Jonathan P. Doh, Terrence R. Guay and other foreign scientists.

Paper objective. The purpose of the article is to analyze the conceptual approaches of the democratic procedure of relations between the institutes of state and civil society and the justification of the attributes of the state policy of the development of non-governmental organizations in Ukraine.

Paper main body. The nature of state policy in a democratic society aims not so much at controlling or influencing the subjects of mutual relations, but rather at
promoting, supporting, and developing the institutions. In other words, the public, social, and public content of politics is self-expression of the interaction of the state and society, when the interests of citizens are at the top priority. Therefore, the state policy should be public, focus on active participation of the public in its creation, dynamism, and promote the motivation of civil self-organization and initiative, etc. And that would mean that state should support and stimulate the public sector, the institutions of which are non-governmental organizations, to rely on mutual assistance, that is to act according to the principle of complementarity, and comprehensive development. Therefore, we believe that in a state with a democratic system of government, "state policy" in diverse areas is by its very nature a purposeful "development policy". Consequently, the terminological collocation "state policy of the development of civic organizations" also deserves its attention. The basic terminological concept, serving as the starting point for understanding the essence of the problem, is "state policy". Taking into account the arguments, mentioned above, an attempt will be made to formulate a comprehensive approach to the essential understanding of the state policy of the development of non-governmental organizations in Ukraine with the help of the system of important attributes. Among them: publicity, legitimacy, universality, purposefulness, autonomy, dynamism. The attributes of the state policy of the development of non-governmental organizations in modern Ukraine will promote the effective functioning of civil society and effective communication between all the subjects of state-public relations and neutralize the populist tendencies of skeptics.

**Conclusions of the research.** The dilemma of the essential understanding of the state policy of the development of non-governmental public organizations has an applied and extremely relevant consideration nowadays, in the process of building the relations between the state and civil society. The nature of the communication of state-public institutions should be based on clearly-defined "rules of the game", which establish the boundaries of activity and influence, purposefulness and mutual responsibility of the state and society for the perspectives of the development of the country. And the disputes over this issue should be constructive, and permanent. The recognition of the attributes of the state policy of the development of non-
governmental public organizations, suggested above, the substantiation and specification of the tasks of clearly defined public policy will have an applied orientation towards the effective improvement of the experience of cooperation of all institutes aiming at the successful development of civil society in Ukraine.